

1 Donald M. Peters 005929
2 Kristin Mackin 023985
3 LaSOTA & PETERS, PLC
4 722 East Osborn Road, Suite 100
5 Phoenix, AZ 85014
6 Telephone: (602) 248-2900
7 Facsimile: (602) 248-2999
8 dpeters@lasotapeters.com

9 Jeffrey T. Murray
10 MOYES SELLERS & SIMS
11 1850 N. Central Avenue, Suite 1100
12 Phoenix, AZ 85004
13 Telephone: (602)604-2169
14 Facsimile: (602)274-9135
15 jtmurray@lawms.com

16 Attorneys for Arizona Municipal Risk Retention Pool

17
18
19
20
21
22
23
24
25
26
27
28
29
30
31
32
33
34
35
36
37
38
39
40
41
42
43
44
45
46
47
48
49
50
51
52
53
54
55
56
57
58
59
60
61
62
63
64
65
66
67
68
69
70
71
72
73
74
75
76
77
78
79
80
81
82
83
84
85
86
87
88
89
90
91
92
93
94
95
96
97
98
99
100
101
102
103
104
105
106
107
108
109
110
111
112
113
114
115
116
117
118
119
120
121
122
123
124
125
126
127
128
129
130
131
132
133
134
135
136
137
138
139
140
141
142
143
144
145
146
147
148
149
150
151
152
153
154
155
156
157
158
159
160
161
162
163
164
165
166
167
168
169
170
171
172
173
174
175
176
177
178
179
180
181
182
183
184
185
186
187
188
189
190
191
192
193
194
195
196
197
198
199
200
201
202
203
204
205
206
207
208
209
210
211
212
213
214
215
216
217
218
219
220
221
222
223
224
225
226
227
228
229
230
231
232
233
234
235
236
237
238
239
240
241
242
243
244
245
246
247
248
249
250
251
252
253
254
255
256
257
258
259
260
261
262
263
264
265
266
267
268
269
270
271
272
273
274
275
276
277
278
279
280
281
282
283
284
285
286
287
288
289
290
291
292
293
294
295
296
297
298
299
300
301
302
303
304
305
306
307
308
309
310
311
312
313
314
315
316
317
318
319
320
321
322
323
324
325
326
327
328
329
330
331
332
333
334
335
336
337
338
339
340
341
342
343
344
345
346
347
348
349
350
351
352
353
354
355
356
357
358
359
360
361
362
363
364
365
366
367
368
369
370
371
372
373
374
375
376
377
378
379
380
381
382
383
384
385
386
387
388
389
390
391
392
393
394
395
396
397
398
399
400
401
402
403
404
405
406
407
408
409
410
411
412
413
414
415
416
417
418
419
420
421
422
423
424
425
426
427
428
429
430
431
432
433
434
435
436
437
438
439
440
441
442
443
444
445
446
447
448
449
450
451
452
453
454
455
456
457
458
459
460
461
462
463
464
465
466
467
468
469
470
471
472
473
474
475
476
477
478
479
480
481
482
483
484
485
486
487
488
489
490
491
492
493
494
495
496
497
498
499
500
501
502
503
504
505
506
507
508
509
510
511
512
513
514
515
516
517
518
519
520
521
522
523
524
525
526
527
528
529
530
531
532
533
534
535
536
537
538
539
540
541
542
543
544
545
546
547
548
549
550
551
552
553
554
555
556
557
558
559
560
561
562
563
564
565
566
567
568
569
570
571
572
573
574
575
576
577
578
579
580
581
582
583
584
585
586
587
588
589
590
591
592
593
594
595
596
597
598
599
600
601
602
603
604
605
606
607
608
609
610
611
612
613
614
615
616
617
618
619
620
621
622
623
624
625
626
627
628
629
630
631
632
633
634
635
636
637
638
639
640
641
642
643
644
645
646
647
648
649
650
651
652
653
654
655
656
657
658
659
660
661
662
663
664
665
666
667
668
669
670
671
672
673
674
675
676
677
678
679
680
681
682
683
684
685
686
687
688
689
690
691
692
693
694
695
696
697
698
699
700
701
702
703
704
705
706
707
708
709
710
711
712
713
714
715
716
717
718
719
720
721
722
723
724
725
726
727
728
729
730
731
732
733
734
735
736
737
738
739
740
741
742
743
744
745
746
747
748
749
750
751
752
753
754
755
756
757
758
759
760
761
762
763
764
765
766
767
768
769
770
771
772
773
774
775
776
777
778
779
780
781
782
783
784
785
786
787
788
789
790
791
792
793
794
795
796
797
798
799
800
801
802
803
804
805
806
807
808
809
810
811
812
813
814
815
816
817
818
819
820
821
822
823
824
825
826
827
828
829
830
831
832
833
834
835
836
837
838
839
840
841
842
843
844
845
846
847
848
849
850
851
852
853
854
855
856
857
858
859
860
861
862
863
864
865
866
867
868
869
870
871
872
873
874
875
876
877
878
879
880
881
882
883
884
885
886
887
888
889
890
891
892
893
894
895
896
897
898
899
900
901
902
903
904
905
906
907
908
909
910
911
912
913
914
915
916
917
918
919
920
921
922
923
924
925
926
927
928
929
930
931
932
933
934
935
936
937
938
939
940
941
942
943
944
945
946
947
948
949
950
951
952
953
954
955
956
957
958
959
960
961
962
963
964
965
966
967
968
969
970
971
972
973
974
975
976
977
978
979
980
981
982
983
984
985
986
987
988
989
990
991
992
993
994
995
996
997
998
999
1000

THE UNITED STATES OF AMERICA,

Plaintiff,

vs.

THE STATE OF ARIZONA, *et al.*,

Defendants.

No. 2:10-cv-01413-SRB

**AMICUS CURIAE
MEMORANDUM OF ARIZONA
MUNICIPAL RISK RETENTION
POOL**

The Arizona Municipal Risk Retention Pool (“the Insurance Pool”) takes no position as to whether S.B. 1070 is constitutional or whether it is preempted by federal law. The cities and towns that comprise the Insurance Pool’s membership do not have a common view of S.B. 1070. Some support the measure. Some oppose it.

1 The Insurance Pool's members do not, however, want to divert any more
2 taxpayer dollars than necessary to paying civil judgments. Because of that
3 concern, the Insurance Pool submits that one sentence of the new law should be
4 preliminarily enjoined pending a ruling on the merits.

5 The sentence with which the Insurance Pool is concerned is found in the
6 amended version of A.R.S. § 11-1051(B): "Any person who is arrested shall have
7 the person's immigration status determined before the person is released." The
8 Insurance Pool will refer to this provision as the mandatory-detention provision.
9 Until this Court determines whether S.B. 1070 is valid, the mandatory-detention
10 provision creates an insoluble dilemma for Arizona's cities and towns, including
11 the seventy-four cities and towns that are members of the Insurance Pool.
12

13 If the Insurance Pool's members abide by the mandatory-detention
14 provision while this litigation is pending and this Court ultimately finds that the
15 provision is invalid, the Insurance Pool's members may face large liabilities.
16 Individuals who are detained pursuant to the provision may well bring civil actions
17 if the provision is ultimately ruled invalid. S.B. 1070 requires the Insurance
18 Pool's members to indemnify law enforcement officials for any liabilities incurred
19 as a result of its provisions. *See* A.R.S. § 11-1051(K).
20

21 If the Insurance Pool's members do not enforce the mandatory-detention
22 provision while this litigation is pending, they will still face the prospect of
23 significant liabilities. S.B. 1070 authorizes any legal resident of Arizona to sue
24 cities, towns and their officials if the immigration laws are not enforced to the full
25
26
27

1 extent allowed by law. *See* A.R.S. § 11-1051(H). The measure requires that the
2 courts impose significant financial penalties on any city or town that is determined
3 to be under-enforcing the law. *Id.*

4 In short, Arizona's cities and towns are caught between Scylla and
5 Charybdis. No matter what they do while the validity of the law is being
6 adjudicated, they face the prospect of large liabilities for damages, civil penalties
7 and attorneys' fees. The Insurance Pool's members will also incur significant
8 costs for transporting and caring for any individuals who are detained.
9

10 The Court can take judicial notice that many Arizona municipalities are
11 already experiencing severe financial difficulties. The limited resources they have
12 available are acutely needed to provide municipal services. Those resources
13 should not be diverted to paying unnecessary and avoidable civil judgments if that
14 prospect can be avoided.
15

16 In this instance, it can be avoided. Arizona's cities and towns should not be
17 required to enforce the mandatory-detention provision until this Court determines
18 whether the provision is valid. It must be reiterated that the Insurance Pool takes
19 no position on the validity of the mandatory-detention provision or any other
20 provision of S.B. 1070. The Insurance Pool's concern is with not wasting
21 taxpayer dollars while the validity of the law is being decided.
22
23
24
25
26
27

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27

July 19, 2010.

LaSOTA & PETERS PLC

By: /s/Donald M. Peters

Donald M. Peters
Kristin Mackin
722 East Osborn Road, Suite #100
Phoenix, Arizona 85014

Jeffrey T. Murray
MOYES SELLERS & SIMS
1850 N. Central Avenue, Suite 1100
Phoenix, AZ 85004

Attorneys for Arizona Municipal Risk
Retention Pool

Original of the foregoing electronically
filed this 19th day of July, 2010 with:

Clerk of the United States District Court
For the District of Arizona
401 W. Washington Street
Phoenix, AZ 85003

Copy of the foregoing hand-delivered this
19th day of July, 2010, to:

The Honorable Susan R. Bolton
United States District Court
For the District of Arizona
401 W. Washington Street
Phoenix, AZ 85003

1 Copy of the foregoing mailed and emailed this
2 19th day of July, 2010 to:

3 Joshua Wilkenfeld
4 U.S. Department of Justice
5 Civil Division – Federal Programs Branch
6 20 Massachusetts Avenue
7 Washington, DC 20530

8 Varu Chilakamarri
9 U.S. Department of Justice
10 20 Massachusetts Avenue NW
11 Washington, DC 20001

12 John J. Bouma
13 Joseph G. Adams
14 Robert Arthur Henry
15 Snell & Wilmer LLP
16 1 Arizona Center
17 400 E. Van Buren
18 Phoenix, AZ 85004

19 Joseph Andrew Kanefield
20 Office of Governor Janice K. Brewer
21 1700 W. Washington Street, 9th Floor
22 Phoenix, AZ 85007

23 Anne Milgram
24 Center for the Administration of Criminal Law
25 139 MacDougal Street, Suite 307
26 New York, NY 10012

27 Anthony S. Barkow
Center for the Administration of Criminal Law
139 MacDougal Street, Suite 307
New York, NY 10012

Ellen London
Jessica Alexandra Murzyn
Friedman Kaplan Seiler & Adelman LLP
1633 Broadway, 46th Floor
New York, NY 10019

1 Ricardo Solano, Jr.
2 Friedman Kaplan Seiler & Adelman
3 1 Gateway Ctr., 25th Floor
4 Newark, NJ 07102

5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
By: /s/ Toni Vanchieri